



San Diego County Air Pollution Control District

November 18, 2022

NOTICE OF PUBLIC WORKSHOP

FOR DISCUSSION OF DRAFT PROPOSED NEW RULE 69.7 – LANDFILL GAS FLARES

The San Diego County Air Pollution Control District (District) invites you to participate in the following public workshop to provide input regarding draft proposed new Rule 69.7 – Landfill Gas Flares. Comments and questions concerning this proposal may be submitted in writing before or during the workshop, which is scheduled as follows:

DATE: Tuesday, December 20, 2022
TIME: 10:00 a.m. to 11:30 a.m.
HOW TO PARTICIPATE: Register via web browser or mobile device at:
<https://bit.ly/3hqt994> (Meeting ID: 851 5819 7900, Passcode: 769905)

Proposed new Rule 69.7 applies to any municipal solid waste (MSW) landfill gas flare, or collection of landfill gas flares, that is itself a federal major stationary source of nitrogen oxides (NOx). A federal major stationary source is defined as a stationary source that emits, or has the potential to emit, 25 tons per year or more. The new rule is being proposed to satisfy federal Reasonably Available Control Technology (RACT) requirements. Requirements in the proposed new rule are consistent with the California Air Resources Board Methane Emissions from MSW Landfills regulation and applicable federal regulations.

In summary, the draft proposed new Rule 69.7 will specify:

- A NOx emission standard of 0.06 pounds per million British thermal units (Btu) of heat input.
- A carbon monoxide (CO) emission standard of 0.20 pounds per million Btu of heat input.
- Operational, Monitoring, Record keeping, and Source Test requirements.
- Test Methods and Compliance Schedule

Draft Documents

Copies of draft proposed new Rule 69.7 are available on the District's Rule Development website at <https://bit.ly/3D0medv>. Those unable to access the document may contact Janet McCue at (858) 586-2712 or Janet.McCue@sdapcd.org.

Comment Deadline

Comments and questions regarding draft proposed new Rule 69.7 may be made orally during the public workshop, or in writing before or after the workshop. All written comments may be submitted no later than Tuesday, January 3, 2023. Please email all written comments directly to Angela M. Ortega at Angela.Ortega@sdapcd.org. Please contact Angela M. Ortega at (858) 229-0256 with any questions.

**ASSISTANCE FOR PERSONS WITH DISABILITIES

Agendas and records are available in alternative formats upon request. Contact Janet McCue at (858) 586-2712 with questions or to request a disability-related accommodation including sign language interpretation. To the extent reasonably possible, requests for accommodation or assistance should be submitted at least 72 hours in advance of the meeting so that arrangements may be made.

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RULE 69.7 LANDFILL GAS FLARES (Adopted and Effective *(date of adoption)*)

(a) **APPLICABILITY**

This rule shall apply to any municipal solid waste (MSW) landfill gas flare, or collection of landfill gas flares, that is itself a federal major stationary source of nitrogen oxides (NO_x).

(b) **RESERVED**

(c) **DEFINITIONS**

For the purposes of this rule, the following definitions shall apply:

- (1) **“Btu”** means British thermal unit.
- (2) **“Calendar Year”** means the same as defined in Rule 2 – Definitions.
- (3) **“CFR”** means Code of Federal Regulations.
- (4) **“Enclosed Flare”** means a flare composed of multiple gas burners that are grouped in an enclosure, which operates at a wide range of flow rates and constant limited peak temperature.
- (5) **“Existing Flare”** means a flare which commenced operation on or before *(date of adoption)*.
- (6) **“Federal Major Stationary Source”** means the same as defined in Rule 20.1 – New Source Review – General Provisions.
- (7) **“Flare Maintenance Event”** means a regularly scheduled course of procedure designed to prevent equipment failure or decline of equipment function.
- (8) **“Gas Mover Equipment”** means the equipment (e.g., fan, blower, compressor) used to transport landfill gas through the header system.
- (9) **“Landfill Gas”** means any gas derived through a natural process from the decomposition of waste deposited in a landfill.
- (10) **“Landfill Gas Flare”** means a combustion device that oxidizes combustible gases or vapors, where the combustible gases or vapors being destroyed are routed directly into the burner without energy recovery. Types of landfill gas flares include open and enclosed flares.
- (11) **“Municipal Solid Waste (MSW) Landfill”** means an entire disposal facility in a contiguous geographical space, publicly or privately owned, where household waste is placed in or on land. Portions of an MSW landfill may be separated by access roads. An MSW landfill

may also receive other types of Resource Conservation and Recovery Act (RCRA) Subtitle D (40 CFR Parts 257 and 258) wastes such as commercial solid waste, nonhazardous sludge, conditionally exempt small quantity generator waste, and industrial solid waste.

(12) **“New Flare”** means a flare which commenced operation after (*date of adoption*).

(13) **“Open Flare”** means a flare without enclosure or shroud.

(14) **“Pilot”** means an auxiliary burner used to ignite the vent gas routed to a flare.

(d) **STANDARDS**

A person shall not operate a landfill gas flare subject to this rule unless:

(1) Emissions of NO_x, calculated as nitrogen dioxide, do not exceed 0.06 pounds per million Btu of heat input.

(2) Emissions of carbon monoxide (CO) do not exceed 0.20 pounds per million Btu of heat input.

(e) **OPERATIONAL REQUIREMENTS**

(1) The landfill gas flare shall be properly maintained and operational at all times when the collected landfill gas is routed to the flare.

(2) In the event the landfill gas collection system or landfill gas flare is inoperable, the gas mover equipment shall be shut down and all valves in the collection system and flare contributing to venting of the gas to the atmosphere shall be closed within one hour.

(3) An enclosed flare shall be:

(i) Equipped with automatic dampers, an automatic shutdown device, a flame arrester, and continuous-recording temperature sensors.

(ii) Operated within the parameter ranges established during the initial or most recent source test.

(4) An open flare shall be:

(i) Equipped with a heat sensing device, such as an ultraviolet beam sensor or thermocouple, at the flare pilot flame or the flare flame itself to indicate the continuous presence of a flame. The heat-sensing device shall be maintained and calibrated in accordance with the manufacturer's specifications and recommendations.

(ii) Operated in accordance with Title 17, California Code of Regulations, Subsection 95464(b)(2)(B).

(f) MONITORING REQUIREMENTS

An owner or operator of any landfill gas flare shall install and maintain in good working order the following:

(1) A gas flow rate measuring device to monitor, display, and record the landfill gas flow rate to each flare at least once every 15 minutes. The gas flow rate measuring device shall be calibrated at least once per calendar year in accordance with the manufacturer's specifications and recommendations.

(2) For an enclosed flare: a gas temperature measuring device equipped with a continuous recorder which has an accuracy of $\pm 1\%$ of the temperature being measured. The gas temperature measuring device shall be calibrated in accordance with the manufacturer's specifications and recommendations.

(3) For an open flare: a heat device to continuously monitor for the presence of a flare pilot flame or flare flame using an ultraviolet beam sensor or thermocouple, and any additional monitoring requirements as specified by the Air Pollution Control Officer.

(g) RECORD KEEPING REQUIREMENTS

An owner or operator of a landfill gas flare shall maintain, at a minimum, the following:

(1) Records of the landfill gas flow rate.

(2) Records of all landfill gas flow rate-measuring device calibrations pursuant to Subsection (f)(1).

(3) Records of the landfill gas throughput in standard cubic feet, which shall be recorded based on actual readings of the landfill gas flow rate-measuring device.

(4) Records of all periods when the flare is non-operational.

(5) Records of all flare maintenance events, including dates maintenance was performed and the nature of the maintenance.

(6) Records of any source test as conducted in accordance with Section (i) Source Test Requirements.

(7) A manual of recommended maintenance as provided by the flare manufacturer, or other maintenance procedures as approved in writing by the Air Pollution Control Officer.

(8) For an enclosed flare:

(i) Records of all 3-hour periods of operation during which the average temperature difference was more than 82°F (28°C) below the average combustion temperature during the most recent source test at which compliance with Title 17, California Code of Regulations, Sections 95464(b)(2) and 95464(b)(3)(A) was determined.

(ii) Records of the flare temperature, expressed in °F or °C.

(iii) Records of all flare temperature-measuring device calibrations pursuant to Subsection (f)(2).

(9) For an open flare:

(i) Records of the flare pilot flame or flare flame continuous monitoring.

(ii) Records of all periods of operation during which the flare pilot flame or the flare flame is absent.

All records shall be retained in electronic and/or hardcopy format on-site for at least five calendar years and made available to the District upon request.

(h) TEST METHODS

When more than one test method or set of test methods are specified in this section, a violation of any requirement of this rule established by any one of the specified test methods or set of test methods shall constitute a violation of this rule.

(1) Measurement of NO_x and CO emissions in pounds per million Btu of heat input shall be determined using the emission concentrations measured in accordance with Subsection (h)(2) and the gas composition of the total gas or vapor combusted in the landfill gas flare measured in accordance with Subsection (h)(3), and calculated using the procedures in 40 CFR Part 60, Appendix A, Method 19 (Determination of Sulfur Dioxide Removal Efficiency and Particulate, Sulfur Dioxide and Nitrogen Oxides Emission Rates).

(2) Measurement of NO_x, CO and oxygen content of the exhaust gas shall be determined in accordance with the San Diego County Air Pollution Control District Test Method 100 (Test Procedures for the Determination of Nitrogen Oxides, Carbon Monoxide and Diluent Gases by Continuous Emission Monitoring), May 1995, or its most current version approved by the U.S. Environmental Protection Agency (EPA).

(3) Landfill gas composition shall be determined in accordance with the following methods:

(i) ASTM D3588-98(2017)e1 (Standard Practice for Calculating Heat Value, Compressibility Factor, and Relative Density of Gaseous Fuels), or its most current version; and

(ii) ASTM D1945-14(2019) (Standard Test Method for Analysis of Natural Gas by Gas Chromatography), or its most current version; or

(iii) EPA Method 25C (Determination of Nonmethane Organic Compounds (NMOC) in Landfill Gases).

(4) Other test methods which are determined to be equivalent to the test methods specified in this rule and approved in writing by the Air Pollution Control Officer, the California Air Resources Board, and EPA may be used in place of the test methods specified in this rule.

(i) SOURCE TEST REQUIREMENTS

Source tests shall be conducted according to the following:

(1) For initial compliance determination with Section (d) Standards, a landfill gas flare shall be source tested under the following conditions:

(i) For an existing flare: at typical operating conditions according to the facility specifications. An initial compliance determination is required if source test documentation demonstrating compliance with Subsections (d)(1) and/or (d)(2) is older than three calendar years.

(ii) For a new flare: at typical operating conditions according to the facility specifications and at maximum temperature and maximum fuel flow according to the manufacturer's specifications.

(2) After initial compliance has been determined, any landfill gas flare shall be source tested under typical operating conditions according to the facility specifications, and with the following frequency:

(i) For an existing flare: in accordance with the current compliance schedule pursuant to Title 17, California Code of Regulations, Section 95464 (b)(4)(A), or

(ii) For a new flare: in accordance with Title 17, California Code of Regulations, Section 95464 (b)(4)(A).

(3) Measurement of NO_x and CO emission concentrations shall be based on a continuous sampling period of 15 minutes or more, and not to exceed 60 minutes. For the purpose of averaging, a minimum of five data sets with averaging intervals no greater than three minutes shall be used.

(4) Emissions source testing shall be conducted using the test methods specified in Section (h) Test Methods and a source test protocol approved in writing by the Air Pollution Control Officer prior to testing.

(j) COMPLIANCE SCHEDULE

(1) All new landfill gas flares shall comply with all applicable requirements of this rule upon initial startup.

(2) The owner or operator of an existing landfill gas flare shall:

(i) By *(6 months after date of adoption)*, submit to the Air Pollution Control Officer current documentation which demonstrates that the flare is in compliance with Section (d) Standards emission limits, or

(ii) By *(12 months after date of adoption)*, conduct a source test in accordance with Subsections (i)(1)(i), (i)(3), and (i)(4), and submit to the Air Pollution Control Officer documentation which demonstrates that the flare is in compliance with all applicable requirements of this rule.